Panaji, 9th February, 2006 (Magha 20, 1927)

RNI No. GOAENG/2002/6410

SERIES I No. 45



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GOVERNMENT OF GOA

EXTRAORDINARY

GOVERNMENT OF GOA

Department of Rural Development & R. D. A.

Notification

DRDA-N/4-268/GGSY/05-06/5640

1st Amendment to Goa Gram Samradhi Yojana

Whereas, Government of Goa has introduced "Goa Gram Samradhi Yojana" vide Notification No. DRDA-N/4-68/GGSY/03-04/4109 dated 12-1-2003.

And Whereas, while implementing the scheme, certain difficulties arose and the Government has decided to amend the said scheme.

And Whereas, paragraphs in the original scheme viz. paragraphs 4, 5, 6, 7, 8, 11, 12, 13, 15, 16, 17, 18, 20, 21 and 22 stand amended with immediate effect.

The above original paragraphs are amended and substituted as follows:

4. Definition of eligible Panchayats.— Village .
Panchayats in these Guidelines means the Village Panchayats, constituted under Goa Panchayat Raj Act, 1994.

These Panchayats are classified in four categories as per numbers of elected representatives, which are as below for the purpose of fixing the prescribed amounts.

Category - I V. Ps which have 5 elected

members

Category - II V. Ps which have 7 elected

members

Category - III V. Ps which have 9 elected

members

Category - IV V. Ps which have 11 elected

members'

5. Prescribed Amount.— The prescribed amount for each category of Village Panchayats will be as under:

(a) Category I : Rs. 7.50 lakhs

(b) Category II : Rs. 9.00 lakhs (c) Category III : Rs. 10.00 lakhs

(d) Category IV : Rs. 10.00 lakhs

The Village Panchayats are entitled to receive the above Prescribed Amount under the scheme for the proposals approved by the Committee.

6. Cost limit of the proposed works under GGSY.— Each Village Panchayat may prepare project proposals as per the infrastructural needs of the village and according to the limit of their entitlement of the prescribed amount in a year. The Village Panchayats may also prepare projects for bigger amounts than the entitlement of prescribed amount or more than one project in a year. However, sanction for this/these project/s will be at the discretion/decision of Committee and considering the infrastructural needs of the Village Panchayats and merit of each case.

In case the prescribed amount is more than the estimated cost of the project, the grants to be released will be restricted to the actual project cost.

7. Criteria for sanctioning the projects.— The Government will constitute the Committee under the Chairmanship of Minister (R.D.). The other members of the Committee will be Jt. Secretary (R.D.) and one Sarpanch who will be nominated by the Government. The projects from eligible Village Panchayat under this scheme will be considered for sanction by this Committee. The Committee while giving its recommendations of the project will take into consideration the income of the Village Panchayat and existing facilities.

The Committee shall also take the following into consideration while deciding the release of the funds:—

- (a) The overall financial position of the Panchayats with specific reference to revenue generation efforts of the Panchayats;
- (b) The need/requirement of the proposed project/s;
- (c) Past record of the Panchayats vis a vis the funds released by R.D.A. earlier.
- (d) Similar assets should not have been created earlier and no duplication should be there. The assets proposed to be taken should be durable.
- (e) The Committee to maintain the cost as per ceiling. The bigger projects/works should be sanctioned on merit of each case and not more than 2-3 years of grant admissible to each Panchayat in each financial year.
- (f) Priority to be given to following issues while deciding kind of works to be undertaken.
 - (i) Durability of assets.
 - (ii) Revenue to be generated from the asset or economic benefits.
 - (iii) No. of persons to be benefited.
- 8. Release of funds.— The release of funds will be done in Running Accounts Bills only when the quality of work executed is certified by the E.O.(RE)/Engineer-in-Charge, countersigned by the Block Development Officer and scrutinized by the Engineering Wing of the DRDA's.

The State Government will release funds through District Rural Development Agencies for the projects approved by the 'Committee'.

The grants released by the Government will be in turn disbursed to respective Panchayats by the DRDA's on the basis of actual work of the project executed, measured and certified as above.

11. Deleted.

- 12. Execution of Works.— The work will be executed after calling open tenders. The contractor shall be asked to give preference in wage employment to local unskilled labour so that the provisions of National Rural Employment Guarantee Act is complied.
- 13. Records of the Assets Created.— Each District, Block and Village Panchayat shall maintain complete inventory of the assets created under the programme giving details of the date of the start and the date of completion of the project, cost involved, benefits obtained, employment generated and other relevant particulars like name of employees engaged on daily wages and payments made to them. This information should also be made available on the internet for the knowledge of the general public, signboards should be displayed near the works giving these details. Photographic record of the work may also be kept of the various stage of implementation, before start, during implementation and after completion.
- 15. Social Audit.— Immediately on finalization of works of the programme, DRDAs shall publicize and inform Gram Panchayats details of works, to ensure transparency, accountability and social control. The information should also be put up on the internet for knowledge of general public. Gram Panchayats should place these details before the respective Gram Sabhas.
- 16. Annual Action Plan.—Each Village Panchayat shall independently prepare and approve, before the beginning of each financial year, an Annual Action Plan equivalent in value of about 125 per cent of its share of funds entitled as per the SGRY and GGSY scheme. No work can be taken up unless it forms part of the Annual Action Plan. The exercise of approval of Annual Action Plan should be completed by the end of February of the preceding financial year.

The Annual Action Plan prepared by the Village Panchayat should be thoroughly discussed in the

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meeting of the Gram Sabha. Works sanctioned under the scheme should be part of the Action Plan.

17. Administrative Sanction.— The administrative sanction for the works will be given by the Committee constituted in view of the provisions of para 7 of GGSY guidelines.

The proposal of sanction shall be supported by the following documents:—

- i. Copy of the Annual Action Plan duly approved by the Gram Sabha.
- ii. Land documents of the property in which project proposed to be taken up.
- iii. If the land is not belonging to the V. P. the N.O.C. in the form of Affidavit of the owner occupant of the land shown in I & XIV form.
- iv. Project Estimate.
- v. Site plan.
- vi. Certificate of the V. P. Secretary in respect of fund position.
- vii. Certificate by the V. P. Secretary certifying that the project has not been taken up in any other scheme.
- viii. The overall financial position of the Panchayats with specific reference to revenue generation efforts of the Panchayats;
- ix. The need/requirement of the proposed project/s;
- x. Past record of the Panchayats vis a vis the funds released by R.D.A. earlier.
- xi. Similar assets should not have been created earlier and no duplication should be there.
- xii. The committee to maintain the cost as per ceiling. The bigger projects/works should be sanctioned on merit of each case and not more than 2-3 years of grant admissible to each Panchayat in each financial year.
- 18. Limit of works to be taken up.— The Village Panchayat may take up work/works at a time the cost of which shall not exceed the limit of their entitlement in a year. However, Committee at its discretion may sanction projects costing more than

the prescribed limit considering needs of the Panchayat and keeping in view provision of clause 6 & 7 of amended GGSY guidelines.

- 20. Coordination, Supervision and Monitoring of Works.— The DRDA would be responsible for the overall coordination, supervision and monitoring of the works and ensure quality of works executed. The BDO shall exercise coordination, supervision and quality control of works sanctioned to the Panchayats, subject to the overall control of the DRDA.
 - 21. Works to be taken up under the scheme.-
- I. All works that result in the creation of durable productive community assets can be taken up under the programme as per the felt needs of the area/people by the Village Panchayats.

Priority shall be given in the following order:

- a. Infrastructure support for Swarnjayanti Gram Swarozgar Yojana (SGSY).
- b. Infrastructure required for supporting agricultural activities in the Village Panchayat.
- c. Community infrastructure for education (including kitchen sheds), and health. Internal as well as link roads (linking the village to the main road), even if they fall outside the Panchayat area are allowed to be constructed.
- d. Other socio-economic community assets.
- e. Desiltation, renovation of traditional village tanks/ponds.

II. While there is no ceiling on the cost of works to be taken up under the programme, only such works should generally be taken up, whose size, cost and nature are such that they are capable of being implemented at the local level and do not involve high level of technical inputs, etc. The works taken up must be kept within the overall Annual Action Plan and more than 3 works should not be taken in a financial year.

The following works shall not be taken up under this scheme.

a. Buildings for religious purposes such as temple, mosque, gurudwara, church etc.

- b. Monuments, Memorials, Statue, Idols, Arch Gate/Welcome Gate.
- c. Bridges (except culverts, small bridges on local "nalas" small streams).
- d. Building for higher secondary schools.
- e. Building for colleges.
- f. Black topping of the roads.
- g. Desiltation of Nala/Gutters.

III. Works taken up under the programme should be of durable nature and should meet technical standards and specifications, if any, for the concerned work/area. The Village Panchayats may also take technical advice from the block officials or from reputed NGOs in the area, if needed.

IV. Use of low cost technology and local materials shall be encouraged.

V. While fixing technical specifications, efforts should be made to utilize, to the maximum extent, local materials and low cost technology developed by various institutions.

VI. The items of works approved by the Village Panchayats/Gram Sabhas in the manner prescribed above shall not be allowed to be changed either at the Block or the District level.

VII. In order to facilitate the technical scrutiny of the Plan of Action of the Village Panchayats, the authorities at the DRDA may prepare and approve standard designs and cost estimates of those items of works, which are generally taken up by the Village Panchayats. It will help in quicker preparation of the Plan of Action by the Village Panchayats and also quicker approval by the Gram Sabhas.

- 22. Implementing Agencies.— (I) The implementing Agencies shall be the respective Village Panchayat.
- (II) The programme will be implemented by the Village Panchayats, which have to obtain formal approval for the project from the Committee constituted under the scheme before initiating any technical work on the project.

Thereafter, the work of the project has to be initiated by engaging, if required the services of consultant i. e. one of the engineers empanelled for the purpose by the DRDAs preferably from the respective Block.

The fees to be paid to these empanelled Engineers will be met from the provision to be made in this regards in the estimate as professional fees as detailed below:

- (a) Rs. 2000/- for the projects costing upto Rs. 1,00,000/-.
- (b) For other projects 2% of the estimated costs or revised cost.

The payment to be released to these consultants/ /empanelled Engineers shall be as follows:—

- i. For the project costing upto Rs. 1,00,000/- by 2 installments of Rs. 1,000/- each.
- ii. First installment after approval of drawing/ /detailed estimate along with the write up.
- iii. 2nd installment to be paid after recording of completion certificate on having recorded measurements for the works executed, duly countersigned by BDOs/DRDAs.
- 2. For other projects, the payment will be released as follows:
 - i. 50% of the amount after submitting the drawing/detailed estimate along with the write up, issue of administrative approval and starting of work by the contractor.
 - ii. 25% of the amount after completion of the work more than 50% of the tendered amount and after having recorded the measurements, duly countersigned by BDOs/DRDAs.
 - iii. Remaining 25% after completion of the work and issue of completion certificate duly countersigned by BDOs/DRDAs.

Before assigning the work, the empanelled Engineers have to enter into an agreement with the respective Panchayat/BDO on standard format of DRDAs.

(III) At the village level, the entire work relating to co-ordination, review, supervision and monitoring of the programme will be the responsibility of the Village Panchayat.

By order and in the name of the Governor of Goa.

N. B. Narvekar, Joint Secretary (R.D.).

Panaji, 6th February, 2006.